INSIDER THREAT ASSESSMENT & CYBERSECURITY

Jonathan A. DeMella Lisa M. Marchese

Government Contracts Practice Group



Anchorage. Bellevue. Los Angeles. New York. Portland. San Francisco. Seattle. Shanghai. Washington, D.C. | dwt.com



OVERVIEW



Introduction

Trends. . . evolving threats

Security & Reporting Requirements for Contractors

Cybersecurity Update

INTRODUCTION



The Washington Post

Search

EDGE 💸

s

2015 is already the year of the health-care hack — and it's only going to get worse.



DATA BREACHES IN THE UNITED STATES Recent Trends



- Russian hackers, hundreds of thousands of websites, 1 billion individuals, August 5, 2014
- Anthem, Indianapolis, Indiana, 80 million individuals, February 5, 2015;
- JP Morgan Chase, New York, New York, 76 million individuals, August 28, 2014;
- The Home Depot, Atlanta, Georgia, 56 million individuals, September 2, 2014;
- Ashley Madison (owned by Canadian Avid Life Media), Toronto, Ontario, Canada, 37 million individuals (many allegedly in the United States),
 July 19, 2015;
- Office of Personnel Management, Washington D.C., 21.5 million individuals, June 4, 2015;
- Experian, Cost Mesa, California, 15 million individuals, October 1, 2015;
- Premera BlueCross, Mountlake Terrace, Washington, 11 million individuals, March 17, 2015;
- Excellus Blue Cross Blue Shield, Syracuse, New York, 10,000,000 individuals, September 10, 2015;
- Scottrade, St. Louis, Missouri, 4.6 million individuals, October 1, 2015;
- UCLA Health System, Los Angeles, California, 4.5 million individuals, July 17, 2015;
- Community Health Systems, Franklin, Tennessee, 4.5 million individuals, August 18, 2014;
- Medical Informatics Engineering, Fort Wayne, Indiana, 3.9 million individuals, May 26, 2015;
- Texas Health and Human Services, Houston, Texas, 2 million individuals, November 25, 2015.
- Two state-sponsored hackers in Russia believed to have broken into the Democratic National Committee servers in 2015 and 2016

THE "PEARL HARBOR" CYBER ATTACK





OPM DATA BREACH REVISITED



- June 2015 OPM announces that it had been target of data breach affecting records of as many as 4 million federal employees
- July 2015 number of affected people/stolen records estimated at 21.5 million and includes past, present employees and retirees
- Information targeted included personal information such as SSNs, DOBs; home addresses
- Compromised data included 5.6 million fingerprints
- Later determined that hack included detailed security clearance related background information
- Hackers believed to have been targeting files of federal employees who had applied for security clearances.
 - Form SF 86

FORM SF - 86



	Granders Form 60		Sanded Form 65 Salated Recorded 25(5)			QUESTIONNAIRE FOR ONE 10- 2500 0005 NATIONAL SECURITY POSITIONS	
		Dischard Federaber 2015 U.S. Office of Pensonnel Management 5.009 Disda 734, 732, and 736	QUESTIONNAIRE FOR NATIONAL SECURITY POSITION		Form approved B No. 1206 0005	Work	o-mail address
Standard Fore SS Rayland December 20 U.S. Office of Persons 5 OFR Parts 721, 730,	on the second of	QUESTIONNAIRE FOR TIONAL SECURITY POSITION	Form approved OMS No. 2006 0005	Mexico MM Scuth Decide York NY Tencesse Tokeck MC Texas User Committee MC Vermin Committee MC Vermin CM Vermin CM Washington CM Washington	SO TN TX VT VT	International or DSN phone ru Work telephone number Exte	omber International or DSN phone number maion Day Mobile/Cell telephone number Extension Day Night
more repidly. Fix	stal Zip Codes are required to process of lefer to an automated system approved to at you with Zip Codes.	your investigation records by the by the U.S. Postal to be for a puragency colle	Department of Justice is therefore deemed by the agency pose that is compatible with the purpose for which the	homs OK Virginia on OR Weathington reduction Dé Weathington	WA WA	d d	
format. Us 1968, sho	Bernised from 56 2010 GUESTION SC Office of Princerois Management SCRT Rest 121, 720, sec 178 NATIONAL SEC I You have any questions, considerly or your form will be unliable to be processed, if you have any questions, contact the office that provided you the form. All questions no finite from such as exercised completely and traditively in order that the Other Control of the Oth		a contract contract contract	QUESTIONNAIRE FOR TIONAL SECURITY POSITION		Form approved: CMB No. 3206 0005	Month Dep // And The following link will provide U.S. State Department Test presport help 1sts // Imped at the inhibement
and indeal			PERSONS COMPLETING THIS FORM SHOUTHE PRECEDING INSTRUCTIONS.				Mode name Suffix
employme use a cord select stat			I have read the instructions and I understand that If I withhold, misrepresent, or faithly information on this form, I am soleted to the penalties for insucuration of the Sediment plan (I). Collinat Code, (Tile 15, section 1901), denial or revocation of a security clearance, and/or removal and debarrener from Federal Service. Section 1- EVI Name				
peper Indi used. Final Deter	failure to answer any questions compli- adverse personnel action against you, respect to Sections 23, 27, and 29, how	employee of the federal government: pletely and truthful could result in an ou, iroducing loss of employment, with sowners, neither your truthful responses responses will be used as evidence proceeding.	Provide your full mans. If you have only inclais in your name Name*. If you are a ".b.," "Sr.," etc. enter this under Suffic. First name.	30	ysis do not have a middle Middle name	name, indicate "No Middle Suffix	f am a naturalized U.S. citizen. (Compare 9.2)
responsibility a agency that co	Purpose of this Form		Section 2 - Date of Birth Section 3 - Place of Birth	h			birth, born to U.S. perent(s) in a foreign country.
an untervariable not discriminat	This form will be used by the United Dates (U.S.) Commission in consideral background revenigations, either engineers, excitorations, excitorations, excitorations, excitorations excitorations as obtained in SC 172. 20, and for including in excitoration of indirect security positions as derived in SC 172. 20, and for including in excitoration according to the control of the contr		Provide your date of birth. [MonthDepYear] Provide your place of birth. City	County	State Country	(Caquind)	ocument was laured. (Month/Dec/Year)
100			Section 4 - Social Security Number				☐ Est
The U.S. City			Provide your U.S. Social Security Number. Not applicable.				
generally Sre, have materials			Section 5 - Other Names Used Here you used any other names?		YES NO A	WO, proceed to Section 6)	Middle name Suffix
or security de completely. You provide on this			Complete the following if you have responded "Yes" to having used other names. Finding you dish manness used on the period of they you used Without (the carrying your markets name(x), name(x) by a former manness, to the manness used the period of the you used Without (the carrying your markets name(x)), name(x) by a former manness, to the final period of the peri				
The information	the basis of its currency seriousness, and consistency with all other in misrepresenting or fate-fying informatio	ss, relevance to the position and duties, information: about you. Withholding, ation may affect your eligibility for access or a sensitive position, or your ability to	Middle Name" (NMN); If you are e "Jr.," "St.," stc. writer to #1 Last name	First name	Middle name	Suffix	State Zip Code
background in agency that re	obtain or retain Federal or contract a misrepresenting, or faisifying informs physical and logical access to federa	employment in addition, withholding, alion may affect your eligibility for ally controlled facilities or information	From (Month/Year) To (Month/Year)	Present Meiden neme? Provide 2 Est. YES NO First name	the reason(s) why the nan Middle name	ne changed Suffix	Mode name Suffix
you provide or may be discli-	systems. Withholding, miserplementing, or feelilying information may also negatively affect you emisophemen prospects and polishout, and the prolembal commandation include, but are not limited to, restound, observed those the commandation of the commandation of the commandation, or prospection. This form is a permanent document that may be used as the basis for future threetingstorm, edicitable destinations for scores to consended information, or investigations, edicitable destinations for scores to consended information, or formations.		From (Month/Was) To (Month/Was)	Present Maiden name? Provide 2	the resecr(s) why the nar	-	S. military installation? Provide the name of the base. O. proceed to Section 10)
552a(b)], and the Federal Ri copy of its rout			#3 Lest teme	Est. YES NO	Middle name	Suffs 💗	
1. To the Dea	to hold a sensitive position, suitability fitness for contract employment, or eligit federally controlled facilities or informa- form may be compared with you	bility for physical and logical access to dion systems. Your responses to this	From (Month/Yeer) To (Month/Yeer)	Present Maiden name? Provide 9	the reason(s) why the man	ne changed	
(c) any emp Departmen	questionnaires. The investigation conducted on the basis	is of information provided on this form	#4 Link name From (Month/Year) To (Month/Year)	First name Midden name? Streets 6	Middle name	Suffix	
litigation, a	may be selected for studies and analyses in support of evaluating and improving the effectiveness and efficiency of the investigative and adjudicative methodologies. All study results released to the general public will desire personal iteratives such as name, social security number, and		Est.	Present Meiden name? Provide 9 Est YES NO	the reason(s) why the nar	ne changed	
	date and place of DITS. Authority to Requeet this Information Depending upon the pulpose of you investigation, the U.S. Government is substituted to saik for the information under Exacutive Orders 10-505, 10665, October 10-505, October 10-50		Provide your identifying information Height Weight on pounds	Hais color E	Eye color	Sex Female	
			and (me) and (robus)	٥		Man Man	
	Your Social Security Number (SSN) is you. Although disclosure of your SSN your SSN may prevent or delay to investigation. The authority for solioting Order (SSI)?	is not mendatory, failure to disclose the processing of your background	Enter your Social Security Number before going to	o the next page			
			Page 1				

OPM Security Debacle Catalyst for Sweeping Regulatory Changes



- Hackers suspected to be from China
- Hackers believed to have moved through government databases undetected for more than a year
- After gaining initial access, hackers were able to work their way through four additional "segments" of OPM systems
- Data breach only detected when OPM began to upgrade its equipment and systems
- OPM received multiple warnings of vulnerabilities to its information systems and security programs prior to data breach discovery – but took no action

OVERVIEW Baseline Security & Reporting Requirements



- NISPOM Conforming Change 2
 - November 30, 2016 Contractors to implement Insider Threat Program
- DFARS 252.204-7012
 - December 31, 2017 Contractors to implement NIST SP 800-171.
 However, encourages that compliance be achieved "as soon as practical."
- Current audit data indicates that typical defense contractor is only about 60% compliant with federal cybersecurity requirements
- Lead time for contractor evaluation & implementation estimated at between 6 to 9 months

INSIDER THREAT PROGRAM



DSS defines "Insider Threat" as follows:

Acts of commission or omission by an insider who intentionally or unintentionally compromises or potentially compromises DOD's ability to accomplish its mission. These acts include, but are not limited to, espionage, unauthorized disclosure of information, and any other activity resulting in the loss or degradation of departmental resources or capabilities.

FBI

According to FBI, statistics, insider threat represents over 70% of cybersecurity threats.

GAO June 2015 Report to Congress DoD Insider Threat Program



According to U.S. intelligence-community leaders, unauthorized disclosures of classified information by individuals with authorized access to DOD information and systems have resulted in **grave damage** to national security and potentially placed the lives of military service members at risk, highlighting the threat insiders can pose to government organizations. Disclosures by an Army service member in 2010 and a National Security Agency contractor in 2013 are among the largest known leaks of classified information in U.S. history, according to DOD and U.S. intelligence-community leaders.

GAO June 2015 Report to Congress



Insiders with access to DOD information and systems may be able to conduct far more malicious activitywittingly or unwittingly-than outsiders, with potentially devastating consequences for DOD. DOD's April 2015 cyber strategy stressed the importance of mitigating insider threats, stating that DOD's work to mitigate these threats extends beyond technological solutions and includes personnel, reliability, leadership, and accountability matters.

OVERVIEW NISPOM Conforming Change 2



- Federal Contractors holding facility clearances subject to several new requirements
 - 1. Mandatory Insider Threat Program ("ITP")
 - 2. New Cyber Incident Reporting Requirements
 - 3. New NISPOM Program Components
 - 4. New Standard for Issuance of National Interest Determinations (NIDs)

MANDATORY INSIDER THREAT PROGRAM



- Cleared contractors must have a written ITP plan no later than November 30, 2016.
 - Designation of ITP Senior Official (NISPOM 1-202)
 - ITPSO can be same person who serves as FSO
 - ITP training program for ITP Personnel and Cleared Personnel (NISPOM 3-103)
 - ITP personnel training more rigorous than other cleared personnel
 - Cleared personnel must go through training before access to classified information can be given and annually thereafter
 - Self-Inspection of Contractor Insider Threat Program (NISPOM 1.207b)
 - Completed and certified to DSS annually

INSIDER THREAT REPORTING REQUIREMENTS Cybersecurity



- Change 2 adds new NISPOM requirements for reporting of "cyber incidents" on classified networks for CDCs.
 - Change 2 revisions consistent with FAR & DFAR cyber revisions
- "Cyber incidents" "actions taken thorough the use of computer networks that result in an actual or potentially adverse effect on an [Information System] or the information residing therein."
- CDCs must report cyber incidents on a "classified covered information system to DOD. Report must include 1) methods used; 2) sample of any malicious software used; 3) summary of potentially compromised information. (NISPOM 1-401)
- DoD has access to equipment and information of CDC that DoD determines is "necessary to conduct forensic analysis" beyond the analysis of a cyber incident conducted by CDC ((NISPOM 1-402)

NEW NISPOM COMPONENTS



- <u>Adverse Information</u> any information adversely reflecting upon integrity or character
 of a cleared employee that suggests ability to safeguard classified information may be
 impaired, or that access to such information may not be in interest of national security,
 or that individual constitutes an insider threat.
- <u>Cybersecurity</u> prevention of damage to, protection of and restoration of computers, electronic communications systems, electronic communication services, wire communication and electronic communication including information contained therein to ensure its availability, integrity, authentication, confidentiality and non-repudiation.
- <u>Insider</u> cleared contractor personnel with authorized access to any government or contractor resource, including personnel facilities, information, equipment, networks and systems.
- Insider Threat the likelihood, risk or potential that an insider will use his or her authorized access, wittingly or unwittingly, to do harm to the national security of the United States. Insider threats may include harm to contractor or program information, to the extent that the information impacts the contractor or agency's obligations to protect classified national security information.

NATIONAL INTEREST DETERMINATIONS



- New standard for government issuance of NID
- NISPOM 2-303c(2) Government Contracting Activity is to determine whether release of "proscribed information" to a foreign-owned or controlled contractor operating under a Special Security Agreement "is consistent with the national security interests of the United States."
- "Proscribed information" includes Top Secret, COMSEC information, excluding controlled cryptographic items when unkeyed or utilized with unclassified keys, Restricted Data ("RD"), Special Access Program ("SAP") information or Sensitive Compartmented Information ("SCI")

CHANGE 2 Implementation Strategies & Best Practices



- Establish an Insider Threat Program Committee
- Establish a Coordinated Cybersecurity Compliance & Insider
 Threat Program
- Establish process for reviewing and using available DSS and industry organization resources
 - DSS Industrial Security Letter (2016-02)
 - DSS Self-Inspection Handbook for NISP Contractors
 - National Classification Management Society publications

NIST SP 800-171 IMPLEMENTATION NON-COMPLIANCE RISKS



- Contractor failure to timely implement DFAR & FAR mandated NIST SP 800-171 protocols by December 31, 2017 carries significant risks:
 - Breach of Contract clauses in prime and/or subcontracts
 - Liquidated damages for non-compliance
 - Termination for Default
 - False Claims Act exposure
 - Whistleblower (Qui Tam actions)
 - Mandatory disclosure to ACO when cyber requirements not met
 - Contractors must now give DoD chief information officer "list of security requirements that the contractor is not implementing at the time of award" within 30 days. DFARS 252.204.702
 - Suspension & Debarment for failure to make mandatory disclosure and/or perform with cyber requirements in place

DFARS 252.239-7010 Requirements for Safeguarding Information



- Contractors must have "adequate security on all covered contractor information systems." DFARS 252.204-7012 (b)
- Cloud computing service providers must meet security requirements set forth in DFARS 252.204-7012 (a)
- "Covered contractor information systems" is an unclassified system operated by Contractor that stores or transmits covered defense information (CDI).
- Definition of CDI has been the subject of considerable discussion before final rulemaking

CYBER REQUIREMENTS Department of Defense Contracts



- "Adequate security" means protective measures that are commensurate with the consequences and probability of loss, misuse, or unauthorized access to, or modification of information.
- Broad Definition of "Covered Contractor Information System"
 - means an unclassified information system that is owned, or operated by or for, a contractor and that processes, stores, or transmits covered defense information.

COVERED DEFENSE INFORMATION



Broad definition

- Includes unclassified controlled technical information or other information (e.g. identified in CUI Registry) requiring safeguarding and/or dissemination controls
 - Marked or identified in contract as CDI
 - Collected, developed, received, transmitted, used or stored by or on behalf of contractor in support of performance of contract
- Shared obligation
 - Government has obligation to mark and identify CDI
 - Contractor has obligation to recognize and protect CDI (can't rely solely on government customer to identify CDI)

CYBERSECURITY UPDATE Department of Defense Contracts



- Covered defense information means unclassified controlled technical information or other information (as described in the Controlled Unclassified Information (CUI) Registry at http://www.archives.gov/cui/registry/category-list.html) that requires safeguarding or dissemination controls pursuant to and consistent with law, regulations, and Governmentwide policies, and is—:
 - (1) Marked or otherwise identified in the contract, task order, or delivery order and provided to the contractor by or on behalf of DoD in support of the performance of the contract; or
 - (2) Collected, developed, received, transmitted, used, or stored by or on behalf of the contractor in support of the performance of the contract. Covered Defense Information includes information described in the Controlled Unclassified Information ("CUI") Registry
- Now excludes COTS items (per final rule issued October 20, 2016)

CYBERSECURITY UPDATE DoD Contracts - CUI Registry



- Registry is online repository for information, guidance, policy and requirements on handling CUI
- Defines CUI as information that requires safeguarding or dissemination controls pursuant to and consistent with applicable law, regulations, and government-wide policies
- Executive Order 13556 "Controlled Unclassified Information" establishes a program for managing CUI across the Executive branch and designates the National Archives and Records Administration (NARA) as Executive Agent to implement the Order and oversee agency actions to ensure compliance.
- The heads of Executive branch departments and agencies are required to ensure implementation of the CUI program within their respective department or agency.

CYBERSECURITY UPDATE DoD Contracts - CUI Registry



- Some Categories of CUI: CTI, Critical Infrastructure, Emergency Management, Export Control, Financial, Geodetic Information, IS Vulnerability Information, Intelligence, Nuclear, Patent, Privacy, Procurement and Acquisition, Proprietary Business Information, SAFETY Act, Statistical
- "Controlled Technical Information"
 - Means technical information with military or space application that is subject to controls on the access, use, reproduction, modification, performance, display, release, disclosure, or dissemination
 - Examples of technical information include research and engineering data, engineering drawings, and associated lists, specifications, standards, process sheets, manuals, technical reports, technical orders, catalog-item identifications, data sets, studies and analyses and related information, and computer software executable code and source code.

FAR 52.204-21(b)(1) Federal Contract Information



- FAR requires Contractors to protect information systems that process, store or transmit "Federal contract information" ("FCI")
- FCI is defined broadly to include any information used in the performance of a contract that originated from or will be provided to the Government
- Contractor systems must meet 15 standards (includes 6 of the 14 security control families of NIST SP 800-171)

CYBERSECURITY UPDATE FAR 52.204-21



- FAR 52.204-21, Basic Safeguarding of Contractor Information Systems
- Issued May 16, 2016 (effective date June 15, 2016)
- Adds FAR Subpart 4.19
- Applies to all acquisitions, including acquisitions of commercial items other than commercially available off-theshelf items, when a contractor's information system may contain Federal contract information

CYBERSECURITY UPDATE FAR 52.204-21– Important Definitions



- "Covered contractor information system" means an information system that is owned or operated by a contractor that processes, stores, or transmits Federal contract information.
- "Federal contract information" means information, not intended for public release, that is provided by or generated for the Government under a contract to develop or deliver a product or service to the Government, but not including information provided by the Government to the public (such as on public websites) or simple transactional information, such as necessary to process payments.
- "Information system" means a discrete set of information resources organized for the collection, processing, maintenance, use, sharing, dissemination, or disposition of information (44 U.S.C. 3502).

NIST SP 800-171 Overview



- Focus is on protecting CUI (inclusive of CDI)
- Over 100 security requirements
 - 30 are "basic" requirements
 - Developed from FIPS 200 ("high level and fundamental security requirements information and information systems")
 - 79 are "derived" requirements
 - Developed from NIST SP 800-53 security controls

CYBERSECURITY UPDATE DoD Contracts – NIST SP 800-171



- Purpose is to provide federal agencies recommended requirements for protecting confidentiality of CUI
- Applies to all components of nonfederal information systems and organizations that process, store, or transmit CUI, or provide security protection for such components
- Specific requirements for nonfederal systems are designed to maintain a consistent level of protection
 - Basic security requirements derived from FIPS Publication 200, which provides high level and fundamental security requirements for federal information systems
 - Derived security requirements are from NIST SP 800-53, which set forth security controls supplementing the basic requirements

CYBERSECURITY UPDATE DoD Contracts – NIST SP 800-171 / FIPS 200



4 SECURITY CONTROL SELECTION

Organizations must meet the minimum security requirements in this standard by selecting the appropriate security controls and assurance requirements as described in NIST Special Publication 800-53, *Recommended Security Controls for Federal Information Systems*. The process of selecting the appropriate security controls and assurance requirements for organizational information systems to achieve *adequate security* is a multifaceted, risk-based activity involving management and operational personnel within the organization. Security categorization of federal information and information systems, as required by FIPS Publication 199, is the first step in the risk management process. Subsequent to the security categorization process, organizations must select an appropriate set of security controls for their information systems that satisfy the minimum security requirements set forth in this standard. The selected set of security controls must include one of three, appropriately tailored security control baselines from NIST Special Publication 800-53 that are associated with the designated impact levels of the organizational information systems as determined during the security categorization process.

- Security categorization in FIPS 199 divided among three types of potential impacts upon loss of confidentiality, integrity, or availability:
 - Low: limited adverse impact
 - Moderate: serious adverse impact
 - High: catastrophic adverse impact

NIST SP 800-171 14 Families of Security Requirements



- Defense contractors must comply with the requirements in each of the 14 families
- Contractors under the FAR must safeguard FCI in 6 families
 - Access Control
 - 2. Awareness & Training
 - 3. Audit & Accountability
 - 4. Configuration Management
 - 5. Identification & Authentication
 - 6. Incident Response
 - 7. Maintenance

- 8. Media Protection
- 9. Personnel Security
- **10.** Physical Protection
- 11. Risk Assessment
- 12. Security Assessment
- 13. System & Comm. Protection
- 14. System & Info Integrity

CYBERSECURITY UPDATE DoD Contracts – Assessing Compliance



- Review and apply clauses in contract
 - Clauses may supplement or supersede NIST or FIPS requirements
- Apply FIPS 199 criteria to determine the minimum standards that apply
- Map and identify security controls
 - NIST SP 800-171, Appendix D provides mapping tables of CUI requirements to the relevant security controls, including in SP 800-53 and other guidance

CYBERSECURITY UPDATE Department of Defense Contracts - Reporting



- Reporting Requirement: Upon identification of "cyber incident"
 - Cyber incident means actions taken through the use of computer networks that result in a compromise or an actual or potentially adverse effect on an information system and/or the information residing therein
 - Note that "cyber incident" not subject to uniform definition outside of Department of Defense

CYBERSECURITY UPDATE Department of Defense Contracts - Reporting



- Upon identification of "cyber incident" contractor shall:
 - Conduct review for evidence of compromise of covered defense information
 - Analyze covered contractor information systems that were part of the cyber incident
 - Rapidly report (i.e., within 72 hours of discovery) cyber incidents to DOD at http://dibnet.dod.mil
 - Preserve and protect images of all known affected information systems for at least 90 days from submission of report
 - Upon request, contractor shall provide DoD with access to additional information and systems to conduct forensic analysis

CYBERSECURITY UPDATE DoD Contracts – http://dibnet.dod.mil



DoD contractors shall report as much of the following information as can be obtained to DoD within 72 hours of discovery of any cyber incident.

- 1. Company name
- 2. Company point of contact information (address, position, telephone, email)
- 3. Data Universal Numbering System (DUNS) Number
- 4. Contract number(s) or other type of agreement affected or potentially affected
- 5. Contracting Officer or other type of agreement point of contact (address, position, telephone, email)
- 6. USG Program Manager point of contact (address, position, telephone, email)
- 7. Contact or other type of agreement clearance level (Unclassified, Confidential, Secret, Top Secret, Not applicable)
- 8. Facility CAGE code
- 9. Facility Clearance Level (Unclassified, Confidential, Secret, Top Secret, Not applicable)
- 10.Impact to Covered Defense Information
- 11. Ability to provide operationally critical support
- 12. Date incident discovered
- 13. Location(s) of compromise
- 14. Incident location CAGE code
- 15. DoD programs, platforms or systems involved
- 16. Type of compromise (unauthorized access, unauthorized release (includes inadvertent release), unknown, not applicable)
- 17. Description of technique or method used in cyber incident
- 18. Incident outcome (successful compromise, failed attempt, unknown)
- 19. Incident/Compromise narrative
- 20. Any additional information

CYBERSECURITY UPDATE Department of Defense Contracts – Flowdown



(m) Subcontracts. The Contractor shall—

(1) Include this clause, including this paragraph (m), in subcontracts, or similar contractual instruments, for operationally critical support, or for which subcontract performance will involve covered defense information, including subcontracts for commercial items, without alteration, except to identify the parties. The Contractor shall determine if the information required for subcontractor performance retains its identity as covered defense information and will require protection under this clause, and, if necessary, consult with the Contracting Officer; and

(2) Require subcontractors to—

(i) Notify the prime Contractor (or next higher-tier subcontractor) when submitting a request to vary from a NIST SP 800-171 security requirement to the Contracting Officer, in accordance with paragraph (b)(2)(ii)(B) of this clause; and

(ii) Provide the incident report number, automatically assigned by DoD, to the prime Contractor (or next higher-tier subcontractor) as soon as practicable, when reporting a cyber incident to DoD as required in paragraph (c) of this clause.

CYBERSECURITY UPDATE FAR 52.204-21, Minimum Security Controls



- Contractor must apply basic safeguarding requirements, which include, at a minimum, the following 15 security controls:
- (i) Limit information system access to authorized users, processes acting on behalf of authorized users, or devices (including other information systems).
- (ii) Limit information system access to the types of transactions and functions that authorized users are permitted to execute.
- (iii) Verify and control/limit connections to and use of external information systems.
- (iv) Control information posted or processed on publicly accessible information systems.
- (v) Identify information system users, processes acting on behalf of users, or devices.
- (vi) Authenticate (or verify) the identities of those users, processes, or devices, as a prerequisite to allowing access to organizational information systems.
- (vii) Sanitize or destroy information system media containing Federal Contract Information before disposal or release for reuse.
- (viii) Limit physical access to organizational information systems, equipment, and the respective operating environments to authorized individuals.
- (ix) Escort visitors and monitor visitor activity; maintain audit logs of physical access; and control and manage physical access devices.
- (x) Monitor, control, and protect organizational communications (i.e., information transmitted or received by organizational information systems) at the external boundaries and key internal boundaries of the information systems.
- (xi) Implement subnetworks for publicly accessible system components that are physically or logically separated from internal networks.
- (xii) Identify, report, and correct information and information system flaws in a timely manner.
- (xiii) Provide protection from malicious code at appropriate locations within organizational information systems.
- (xiv) Update malicious code protection mechanisms when new releases are available.
- (xv) Perform periodic scans of the information system and real-time scans of files from external sources as files are downloaded, opened, or executed

CYBERSECURITY UPDATE FAR 52.204-21



- 15 requirements do not refer to NIST SP 800-53 or NIST SP 800-71
- However, warns that: "This clause does not relieve the Contractor of any other specific safeguarding requirements specified by Federal agencies and departments relating to covered contractor information systems generally or other Federal safeguarding requirements for controlled unclassified information (CUI) as established by Executive Order 13556"
- Flowdown: "The Contractor shall include the substance of this clause, including this paragraph (c), in subcontracts under this contract (including subcontracts for the acquisition of commercial items, other than commercially available off-the-shelf items), in which the subcontractor may have Federal contract information residing in or transiting through its information system."

CYBERSECURITY UPDATE FAR 52.204-21, Conclusions



- Requirements "reflective of actions a prudent business person would employ"
- Intent is that scope and applicability of rule be "very broad, because this rule requires only the most basic level of safeguarding"
- Rule is "just one step in a series of coordinated regulatory actions being taken or planned to strengthen protections of information systems"
- Specific enumerated controls do not refer to NIST SP 800-53 or NIST SP 800-71
- Lack of uniformity among agencies regarding rules, requirements
- Burden of compliance continues to shift to contractor
- Increased risk associated with noncompliance, data breach/loss

CYBERSECURITY UPDATE NARA Amendments - CUI



- National Archives and Record Administration issued final rule amending its regulations on CUI (September 14, 2016)
- Final rule seeks to establish consistent practices and procedures for safeguarding, disseminating, controlling, destroying, and marking CUI
- Applies to executive agencies, but also indirectly to contractors and other information sharing partners "through incorporation into agreements"
 - This includes contracts, grants, licenses, certificates, memoranda of agreement/arrangement or understanding, and information sharing agreements or arrangements
- Defines CUI and reinforces importance of CUI Registry as exclusive means of designating CUI throughout the executive branch

CYBERSECURITY UPDATE NARA Amendments – Implications for Contractors



- Contractors can expect to see a FAR Subpart and Clause that imposes safeguarding requirements for CUI outside of DoD contracts
- Likely that FAR will include reporting requirements for cyber incidents outside of DoD contracts
- Hopefully FAR will improve uniformity across agencies through references to established standards and controls (e.g., NIST, FIPS standards)
- Implementation period for FAR clause remains unclear

CYBERSECURITY UPDATE Clarifications from DoD Final Rule (Oct. 20, 2016)



- Contractors are not required to implement any security requirement if an authorized representative of the DoD Chief Information Officer (CIO) has adjudicated the contractor's request to vary from NIST SP 800-171 and indicated the security requirement to be nonapplicable or to have an alternative, but equally effective, security measure
- Clarify that subcontractor flowdown is only necessary when covered defense information is necessary for performance of the subcontract, and that the contractor may consult with the contracting officer, if necessary, when uncertain if the clause should flow down
- Clarify that the prime contract shall require its subcontractors to notify the prime contractor (or the next higher-tier subcontractor) when submitting requests to vary from a NIST SP 800-171 security requirement to the contracting officer

CYBERSECURITY UPDATE Concerns from DoD Final Rule (Oct. 20, 2016)



- "Covered Defense Information" (now aligned with definition of CUI set forth by NARA) is too broad
- Not sufficient protection for contractors forced to share information with DoD contractors tasked with processing cyber incident report.
 - Contractor may sue third party contractor, but that is insufficient in practice for protection of stolen, proprietary information
- Lack of clarity regarding standard of security cloud providers must offer
- Failure to address concerns regarding breaches of personally identifiable information revealed in incident reports

CYBERSECURITY UPDATE Concerns from DoD Final Rule (Oct. 20, 2016)



Failure to address concerns of small businesses

Comment: The SBA Office of Advocacy commented that the cost of compliance with the rule will be a **significant barrier to small businesses engaging in the Federal acquisition process**, adding that many small businesses will be forced to purchase services and additional software from outside and third-party in order to provide "adequate safeguards" for covered defense information and to adequately assess and evaluate their information systems and security controls.

Response: While it is understood that implementing the minimum security controls outlined in the DFARs clause may increase costs, protection of unclassified DoD information is deemed necessary. The cost to the nation in lost intellectual property and lost technological advantage over potential adversaries is much greater than these initial/ongoing investments. The value of the information (and impact of its loss) does not diminish when it moves to contractors (prime or sub, large or small). NIST SP 800-171 was carefully crafted to use performance-based requirements and eliminate unnecessary specificity and include only those security requirements necessary to provide adequate protections for the impact level of CUI (e.g., covered defense information).

COMPLIANCE RECOMMENDED BEST PRACTICES



- FORM A COMPLIANCE GROUP/TEAM
- INVENTORY OF SYSTEMS & DATA
 - Data focused approach
- OUTLINE A COMPLIANCE SCHEDULE WITH MILESTONES
- CREATE A NIST COMPLIANCE MATRIX
- ESTABLISH REGULAR INTERVALS FOR SYSTEM REVIEW AND UPDATES

CONCLUSION



Jonathan A. DeMella, Partner Davis Wright Tremaine LLP

Lisa M. Marchese, Partner Davis Wright Tremaine LLP

Jonathandemella@ dwt.com 206.757.8338

lisamarchese@dwt.com 206.757.8335